COMMUNITY LEADERSHIP OVERVIEW AND SCRUTINY COMMITTEE (ACTING IN ITS CAPACITY AS THE COUNCIL'S DULY DESIGNATED STATUTORY CRIME & DISORDER COMMITTEE)

14 NOVEMBER 2023

REPORT OF ASSISTANT DIRECTOR (PARTNERSHIPS)

A.2 POLICE, FIRE AND CRIME COMMISSIONER'S REVISED POLICE AND CRIME PLAN AND ITS APPLICATION TO THE DISTRICT ALONGSIDE THE WORK PROGRAMME OF THE COMMUNITY SAFETY PARTNERSHIP.

PURPOSE OF THE REPORT

The crime and disorder committee (CDC) shall meet to review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible authorities of their crime and disorder function as the committee considers appropriate but no less than once in every twelve-month period.

This is the first meeting of the Community Leadership Overview & Scrutiny Committee (CL OSC) since its formally designation as the CDC in the constitution. As such it is appropriate that the Committee considers the work of the Council and other responsible authorities for crime and disorder strategies in the District including through the Community Safety Partnership.

By its nature this will involve a great deal of explanation around the respective roles of the Council and responsible authorities and how they will themselves have regard to the strategies and directions provided by the Police, Fire and Crime Commissioner as well as the views of the public on the subject of crime and disorder and reported instances of such crime and disorder.

Prior to the Crime and Disorder Committee, the Community Leadership Overview and Scrutiny meeting had an annual update regarding the work of the Community Safety Partnership and updates from partners, alongside presentations at the All Member Briefing meetings.

This report will seek to address these separate elements.

SCOPE - THE AIMS AND OBJECTIVES OF THE REPORT

To consider the Police, Fire and Crime Commissioner's revised Police and Crime Plan and its application to the District alongside the work programme of the Community Safety Partnership.

The review will also look at anti-social behaviour and domestic abuse in the District. The anti-social behaviour review will include community speed watch schemes and the allocation of additional Police Officers to the area.

INVITEES

The following parties will be in attendance to respond to the questions raised by the committee.

Katie Wilkins – Head of People (in the absence of the Assistant Director, Partnerships)

Councillor Gina Placey – Chair of the Community Safety Partnership Board

Police, Fire and Crime Commissioner – Roger Hirst

Deputy Police Fire and Crime Commissioner – Jane Gardner

Chief Inspector Ella Latham – Essex Police District Commander for Tendring – General Policing Update

Sargeant Wendy Byrne – Essex Police – presentation on Domestic Abuse

Detective Superintendent Gary Biddle – Essex Police – presentation on County Lines / Cuckooing

Jenny Brouard – Tendring District Council – Watch Schemes in the Partnership.

Other partners invited as part of the statutory Community Safety Partnership:

Mark Shorter – SNEE (ICB) - Health
David Messam – National Probation Service
Ben Turner / Quentin Sage - Essex County Fire and Rescue Service
Dave Sexton – Chair - Tendring Neighbourhood Watch
Adam Scott – NFU County Advisor Essex

BACKGROUND

As set out in Article 6 of the Council's Constitution, the Community Leadership Overview & Scrutiny Committee will act as the Council's designated "crime and disorder committee" for the purposes of Section 19 of the Police and Justice Act 2006 and will have the power –

- (a) to review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible authorities [*] of their crime and disorder function;
- (b) to make reports or recommendations to the local authority with respect to the discharge of those functions.
- * "The responsible authorities" means the bodies and persons who are responsible authorities within the meaning given by section 5 of the Crime and Disorder Act 1998 (c.37) (authorities responsible for crime and disorder strategies) in relation to the local authority's area.

In fulfilling that function the Community Leadership Overview & Scrutiny Committee will have the power (whether by virtue of section 9F(2) or 21(2) of the Local Government Act 2000 or regulations made under section 9JA(2) or 32(3) of that Act or otherwise) to make a report or recommendation to the local authority with respect to any matter which is a local crime and disorder matter in relation to a member of the authority.

Further to the Council's Corporate Plan Theme of Community Leadership through partnerships / Law and Order for a safer community, those attending the meeting will aim to help inform the delivery of the Police and Crime Plan; consider the implications of the Plan for the District; and to examine ways to support community schemes to address violence in a domestic setting and anti social behaviour.

The Tendring Community Safety Partnership is made up of a number of statutory partners:

- Tendring District Council
- Essex Police
- Essex County Fire and Rescue Service
- NHS North Essex Integrated Care Board
- Essex County Council Children and Families Social Care / Adult Social Care
- National Probation Service
- Community Voluntary Service Tendring / Citizen's Advice Tendring

The wider partnership is made up of various other agencies:

Salvation Army Housing Association	UTurn	ECC Family Solutions	Inclusion Ventures	Eastlight Homes
Restorative Justice Hub	DWP	ECC Youth Service	Openroad Drug and Alcohol Service	EWMHS
RSPCA	CARA (Center for Action for Rape and Abuse)	ECC – Youth Offending Service	Phoenix Futures	CHP (Chelmer Housing Partnership)
Tendring Neighbourhood Watch	Guinness Housing Trust	Peabody	Teen talk	Tendring Schools and Colleges
Crimestoppers	Next Chapter	Victim Support	ECC – Social Care – Adults and Children	E-SafetyTraining
Circle Housing and Support CIC	African Families in the UK	OPFCC	Age Well East (formerly Age Concern)	Street Pastors
ICarp	Youth Unity	Panna Boss	Resilience Voyage Ltd	Sage Housing Association

The Crime and Disorder Act 1998 places responsibility on the Community Safety Partnership to annually review levels and patterns of crime and disorder. This will support local communities to counter the perception, threat, and consequence of criminal and antisocial behaviour by striving to reduce both crime and the fear of crime, and to reduce reoffending. Community Safety work encompasses Anti-Social Behaviour, disorder and the misuse of drugs, alcohol, and other substances.

The CSP Priorities for Tendring in 2023 / 2024 are:-

Tackling ASB and The Root Causes:

Identifying and supporting repeat and vulnerable victims. Identify hotspot locations and / or increases in ASB trends. Anti-Social Behaviour affects families and communities and by addressing these activities we can help improve the quality of life in the community. Improve perceptions and facilitate local problem solving to address issues.

Preventing and Reducing Serious Violence:

Domestic Abuse, Sexual Offences including Rape, CSE, Gang related violence, Hate Crime, Cyber bullying / grooming, Serious Organised Crime to include Modern Day Slavery, Human Trafficking and Violent Extremism.

Emerging Threats and Trends:

Identifying hotspot locations, and / or increases in crime trends. Work with partner agencies to raise awareness of Knife Crime across the District. The fear of crime, whether real or perceived, can also have a very serious impact upon people and communities.

The Police, Fire and Crime Commissioner (PFCC) provides funding to Community Safety Partnerships. This funding should be used to support activities that deliver against the priorities in the PFCC's Police and Crime, as well as local priorities. It is expected that each activity funded using PFCC resources will respond to either a priority in the Police and Crime Plan, or a priority which has been identified through the Strategic Assessment as being a local need.

The PFCC's priorities are outlined in the Police and Crime Plan 2021-2024 as follows:-

Priority 1 – Further investment in crime prevention.

Priority 2 – Reducing drug driven violence.

Priority 3 – Protecting vulnerable people and breaking the cycle of domestic abuse.

Priority 4 – Reducing violence against women and girls.

Priority 5 – Improving support for victims of crime.

Priority 6 - Protecting rural and isolated areas.

Priority 7 – Preventing dog theft

Priority 8 – Preventing business crime, fraud and cyber crime.

Priority 9 – Improving safety on our roads.

Priority 10 – Encouraging volunteers and community support.

Priority 11 – Supporting our officers and staff.

Priority 12 – Increasing collaboration.

Two of the projects funded by the Community Safety Partnership have provided the following feedback:

Street Elite Football engaged with 113 young people and 19 adults throughout Q2. We have several young people returning each week to engage with the street football and love being involved in something active and enjoyable. We have seemingly improved the area of Xmas tree island with many families stopping to watch expressing how happy they are, that something positive is happening in their community. Street drinkers that cause discomfort to those around were seen less frequently which helped us create a more safe and positive environment. We have not witnessed any Anti Social Behaviour during our sessions. At least 3 of the young people from these sessions have since taken opportunities to get involved regularly in street football outside of this project with 1 young people now playing in a football team in Brightlingsea. A recent report from the district police shows a 30% reduction for Anti Social Behavior in town in comparison to the previous year.

Youth Unity's 121 mentoring programme has now been running for over 5 months, it is starting to achieve positive outcomes for the young people mentored, building in strong and established referral routes. Referrals have not only been coming in high numbers but

also the young people referred have increasingly been high risk/priority. This shows there was a real need that we are now addressing. Youth Unity's mentoring programme has so far received 13 referrals, of which 11 of which are on Child In Need Plans and 2 are on Child Protection Plans. A total of 158 contact hours have been logged with these 13 young people, who as a group have over 102 Adverse Childhood Experiences (ACEs) identified.

RELEVANT CORPORATE PLAN THEME/ANNUAL CABINET PRIORITY

Community Leadership Through Partnerships/ Law and Order - for a safer community

DESIRED OUTCOME OF THE CONSIDERATION OF THIS ITEM

That the Crime & Disorder Committee considers whether it wishes to make any reports or recommendations to the local authority with respect to the decisions made, or other action taken, in connection with the discharge by the responsible authorities of their crime and disorder function.

DETAILED INFORMATION

Section 6 of the Crime and Disorder Act 998 requires the responsible authorities (commonly referred to collectively as a Community Safety Partnership (CSP)) in a local government area to work together in formulating and implementing strategies to tackle local crime and disorder in the area.

Regulations in 2007 set out the way in which the responsible authorities should carry out their functions as a CSP under Section 6 of the Act, and require the preparation of:

- a partnership plan for the local government area, setting out the CSP's priorities;
- a county level community safety agreement, setting out the ways the responsible authorities in the county might work more effectively to implement the identified priorities by joint working.

Police and Crime Commissioners (PCCs) are required to have regard to the priorities of the responsible authorities making up the CSPs in the policing area.

The responsible authorities must have regard to the police and crime objectives set out in the elected local policing body's police and crime plan.

The Police Reform and Social Responsibility Act 2011 requires the elected local policing body and the responsible authorities to act in co-operation with each other in exercising their respective functions.

Each area is required to have a "strategy group" (known as the Community Safety Partnership (CSP) and referred to as such in this document) that will carry out the following functions on behalf of the responsible authorities:

- a) Prepare Strategic Assessments
- b) Prepare and implement a Partnership Plan

Membership of the CSP should consist of at least one person from each responsible authority and they should hold a senior position in that authority. The CSP has the option of inviting other bodies to meetings.

If a district council or a unitary authority has an elected member responsible for community safety they should be one of the persons appointed for that authority.

The CSP is expected to review on an annual basis whether its membership has the requisite knowledge and skills to exercise their functions.

The CSP is expected to have governance arrangements in place to review any expenditure, including assessing efficiency and effectiveness of this expenditure.

The strategic assessment should include:

- Analysis of the levels and patterns of crime and disorder and substance misuse in the area.
- Analysis of the changes in those levels and patterns since the previous Strategic Assessment.
- Analysis of why those changes have occurred.
- The matters which the responsible authorities should prioritise when each are exercising their functions to reduce crime and disorder and to combat substance misuse in the area.
- The matters which the persons living and working in the area consider the responsible authorities should prioritise when each are exercising their functions to reduce crime and disorder and to combat substance misuse in the area.
- An assessment of the extent to which the Partnership Plan for the previous year has been implemented.
- Details of those matters that the strategy group considers should be brought to the attention of the county strategy group to assist it in exercising its functions under these Regulations.

The priorities have been identified through our Strategic Assessment (as outlined above) which involved a detailed analysis of crime, intelligence and public consultation.

The CSP is required to prepare a Partnership Plan for the area, which should be revised before the start of each year.

- When revising the Partnership Plan the CSP should consider the latest strategic assessment and county wide Community Safety Agreement.
- The Partnership Plan should set out:
 - A strategy for the reduction of crime and disorder, combating substance misuse and the reduction of reducing reoffending in the area in the three year period.
 - b) The priorities identified in the Strategic Assessment.
 - c) The steps the CSP considers it necessary for the responsible authorities to take to implement that strategy and meet those priorities.
 - d) How the CSP considers the responsible authorities should allocate and deploy their resources to implement that strategy and meet those priorities.
 - e) The steps each responsible authority shall take to measure its success in implementing the strategy and meeting those priorities.

f) The steps the CSP proposes to take during the year to comply with its obligations around community engagement.

The Annual Partnership Plan shows the priorities for Tending CSP for 2023-2024:

Tackling ASB and The Root Causes: Preventing and Reducing Serious Violence: Emerging Threats and Trends:

The Annual Partnership Plan is supported by funding streams that are collectively pooled together to maximise their impact upon crime reduction.

The detailed partnership plan, details actions to achieve targets set for our top priorities. However, these may be subject to change if other more urgent crime reduction priorities are identified and need to be addressed or actioned by the CSP.

The meeting will have detailed presentations on the following:

The Commissioner's Police and Crime Plan (available as a pdf)

Data on recorded crime (including domestic abuse), crime survey data and anti-social behaviour levels over the last five years (Appendix A)

CSP Annual Partnership Plan (Appendix B)

Numbers of Police and PCSOs over the same period for the District of Tendring – Details to be provided at the meeting by Essex Police.

Details of measures specifically taken on the issue of domestic violence – Details to be provided at the meeting by Essex Police.

Details on local watch schemes including Neighbourhood Watch and community speed watch.

Neighbourhood Watch

At present there are 81 street watches in Tendring
There are 86 Co-ordinators in Tendring – 10 are joint co-ordinators for 5 street watches
There are 1189 Members in Tendring

Community Speed Watch

There are 8 Community Speed Watch Groups active in Tendring

There are various other watch's in Tendring including:

Heritage Watch
Dog Watch – Over 500 members
Caravan Watch
Farm Watch
Allotment Watch

RECOMMENDATION

It is recommended that the Crime & Disorder Committee considers whether it wishes to make any reports or recommendations to the local authority with respect to the decisions made, or other action taken, in connection with the discharge by the responsible authorities of their crime and disorder function.

PREVIOUS RELEVANT DECISIONS

No previous relevant decisions in relation to this committee.

BACKGROUND PAPERS AND PUBLISHED REFERENCE MATERIAL

Covered in the Appendices.

APPENDICES

The Commissioner's Police and Crime Plan (provided on request)

Appendix A - Data on recorded crime across Tendring between 1.04.22-31.03.23 (including domestic abuse), crime survey data and anti-social behaviour levels over the last five years

Appendix B - CSP Annual Partnership Plan

Appendix C – Essex Police, Operation Sun Beam

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